### ADD-ON

## BOARD OF COUNTY COMMISSIONERS AGENDA ITEM SUMMARY

Bulk Item: Yes No _X_	Staff Contact Person: Jerry D. Sanders
AGENDA ITEM WORDING: Discussion and direction to staff with guida Affairs and others with regard to the pendir Critical State Concern.	ance in negotiating with the Department of Community ng legislation to de-designate the Florida Keys as an Area of
Critical State Concern. Amendments to the Affairs (DCA) which may alter the original intent of the Board of County Commissions is also concerned regarding the effect the la County by the Florida Administrative Comminverse condemnation actions. Staff desires	ed legislation to de-designate the Florida Keys as an Area of at bill have been proposed by the Department of Community intent of de-designation. Staff requests guidance and the ers (BOCC) as to such amendments. County Attorney staff and development regulations (LDR's) imposed upon the mission, upon recommendation of the DCA, will have on a direction from the BOCC as to proposing amendments to Monroe County from the provisions of the Bert Harris Act.
No. 030-2006 on 1/18/06, "elaborating on	ON: 8A-2005 on 12/21/05 and unanimous approval of Resolution Resolution No. 493A-2005 to set forth specific protections nation as an "Area of Critical State Concern" from Monroe
CONTRACT/AGREEMENT CHANGE	S:
STAFF RECOMMENDATIONS: Guidance and direction.	
TOTAL COST:	BUDGETED: Yes No
COST TO COUNTY:	SOURCE OF FUNDS:
REVENUE PRODUCING: Yes No	AMOUNT PER MONTH Year
- N	OMB/Purchasing Risk Management
DIVISION DIRECTOR APPROVAL:	SUZANNE A. HUTTON, INTERIM COUNTY ATTORNEY
DOCUMENTATION: Included	X Not Required
DISPOSITION:	AGENDA ITEM #

Revised 2/05

#### Mayor McCoy

#### RESOLUTION NO. 030- 2006

A RESOLUTION OF THE BOARD OF COUNTY COMMISSIONERS OF MONROE COUNTY ELABORATING ON RESOLUTION NO. 493A-2005 TO SET FORTH SPECIFIC PROTECTIONS TO BE SOUGHT IN LEGISLATION TO REMOVE DESIGNATION AS AN "AREA OF CRITICAL STATE CONCERN" FROM MONROE COUNTY.

WHEREAS, the BOARD OF COUNTY COMMISSIONERS OF MONROE COUNTY (hereinafter "COUNTY") voted to seek legislation to remove Monroe County from designation as an area of critical state concern, as reflected in Resolution 493A-2005; and

WHEREAS, the resolution contains the verbiage recited in the motion, but does not contain specific concerns raised during discussion on the motion; and

WHEREAS, a primary desire to have the area of critical state concern designation lifted is based on delays created by State review of individual development plans despite the fact that the County's land development regulations and comprehensive plan have already received Department of Community Affairs approval; and

**WHEREAS,** it is recognized that tourism and enhanced growth management regulations will continue to impact Monroe County if and when the designation as an area of critical state concern is removed; and

WHEREAS, it is recognized that certain benefits have accrued to Monroe County due to its designation as an area of critical state concern; and

WHEREAS, it is desirable and necessary to retain as many benefits of the critical state concern legislation as possible due to the unavailability of land, the unique logistical difficulties and infrastructure requirements, such as transportation of supplies and water, along with the increase in property values at a phenomenal rate, all of which Monroe County faces in resolving issues which are not experienced statewide; and

**WHEREAS,** it is preferable to phase out, and not abruptly cease, those benefits available to an area of critical state concern which cannot be continued indefinitely should the designation be removed; and

**WHEREAS,** it is desired to formally set forth the specific concerns raised by various commissioners as matters to be addressed and protected or phased out through the proposed legislation;

NOW THEREFORE, BE IT RESOLVED BY THE BOARD OF COUNTY COMMISSIONERS OF MONROE COUNTY, that:

1. Resolution 493A-2005 shall be elaborated upon as follows:

State Representative Sorenson is requested to seek legislation<sup>1</sup> to remove Monroe County from designation as an area of critical state concern, which legislation shall provide for the continuation, or phasing out, of certain benefits which have accrued to Monroe County due to its designation as an area of critical state concern. Those matters which the Board of County Commissioners finds to be in the best interests of the general public to continue to be available to Monroe County, or at least to be gradually phased out, are:

- a) Retention of the ability to expend up to 10% of the infrastructure sales tax on public uses other than infrastructure;
- b) Retention of the tourist impact tax, which has been authorized by § 125.0108, FS;
- c) Retention of the Land Authority and its ability to purchase land in Monroe County for the purposes available under § 380.0666, FS, particularly for purposes of conservation and affordable housing;
- d) Continued participation by the State in financial responsibility for the inverse condemnation awards and settlements resulting from the stringent land use regulations required of Monroe County as an area of critical state concern;
- e) Continued availability of preferential points for competitive grants for acquisition and preservation of the environment, acquisition and development of recreational lands, and acquisition and development of affordable housing;
- f) To the extent possible and appropriate, the retention of recognition of Monroe County's environmental and tourist-related significance to the State so that legislation which affects only Monroe County due to unique issues may still be passed;
- g) The legislation should include the following language:

Any legislation to remove Monroe County, or portions thereof, from the area of critical state concern, without undergoing the State's process set forth in Section 380.0552(4),FS, would require repeal of or amendment to that statute.

Notwithstanding any provision of Chapter 380, part I, to the contrary, a local government within the Florida Keys area of critical state concern or an area that was designated as an area of critical state concern for at least twenty (20) consecutive years prior to removal of the designation, may enact an ordinance that:

(1) Requires connection to a central sewerage system within

thirty (30) days of notice of availability of services; and

(2) provides a definition of onsite sewage treatment and disposal systems that does not exclude package sewage treatment facilities if such facilities are in full compliance with all regulatory requirements and treat sewage to advanced wastewater treatment standards or utilize effluent reuse as their primary method of effluent disposal.

- 2. The Board is committed to the final adoption of the Tier System for habitat protection which should not delay the removal of Monroe County from designation as an area of critical state concern.
- 3. The Board is committed to the continuation of its Ten-Year Work Plan to accomplish providing wastewater treatment, and establishing work-force and affordable housing in the unincorporated portions of the Florida Keys.
- 4. This Resolution shall become effective upon the date of its adoption herein.

PASSED AND ADOPTED by the Board of County Commissioners of Monroe County, Florida, at a meeting of said Board held on the eighteenth day of January, A.D. 2006.

Mayor Charles "Sonny" McCov Mayor Pro Tem Murray Nelson Commissioner George Neugent Commissioner David Rice Commissioner Dixie Spehar

Yes Yes Yes Yes Yes

FILED FOR RECORD

L. KOLHAGE, Clerk

BOARD OF COUNTY COMMISSIONERS OF MONROE COUNTY, FLORIDA

By:

Mayor/Chairman

MONROE COUNTY ATTO

### RESOLUTION NO. 493A 2005

A RESOLUTION FOR THE REMOVAL OF MONROE COUNTY FROM THE STATE AREA OF CRITICAL CONCERN.

WHEREAS, The Department of Community Affairs, for the first time since Monroe County was designated as Area of Critical Concern thirty years ago, has given the County an approval grade on it's accomplishments;

NOW, THEREFORE, BE IT RESOLVED BY THE BOARD OF COUNTY COMMISSIONERS OF MONROE COUNTY, THAT:

- The Board of County Commissioners unanimously supports the removal of Monroe County from the Area of Critical Concern Designation and further that:
- A cooperative posture remain between the State and the County to avoid a disruption in the programs in progress.

PASSED AND ADOPTED by the Board of County Commissioners of Monroe County this 21st day of December, 2005.

Mayor Charles "Sonny' McCoy	yes
Mayor ProTem Murray Nelson	yes
Commissioner George Neugent	_yes
Commissioner David Rice	yes
Commissioner Dixie M. Spehar	ves
Attest: Danny L. Kolhage, Clerk  By James Hancoll  Deputy Clerk	BOARD OF COUNTY COMMISSIONERS MONROE COUNTY, FLORIDA  By: MAYOR CHARLES SONNY" McCOY
MID: 37	

FILED FOR RECORD

OUS DEC 23 AM 10: 37

DANNY L. KOLHAGE
CLK. CIR. CT.

APPROVED AS TO FORM

ASSISTANT COUNTY ATTORNEY

# Amendment to HB 1299 De-Designation of Monroe County as Area of Critical State Concern

as Proposed By Staff of Department of Community Affairs STAFF DRAFT ONLY - SUBJECT TO REVIEW AND SUBSTANTIAL REVISION 03/8/2006; 8:00 A.M.

On Page 4, strike lines 93 through 105 and insert the following:

- whether substantial progress has been made toward accomplishing the tasks of the work program may be judicially reviewed pursuant to chapter 86. All proceedings shall be conducted in the circuit court where the Administration Commission maintains its headquarters, and shall be initiated within 30 days after rendition of the Administration Commission determination. The Administration Commission's determination as to whether substantial progress has been made toward accomplishing the tasks of the work program shall be upheld if it is fairly debatable and shall not be subject to administrative review under chapter 120.
- (e) In its review of comprehensive plans and comprehensive plan amendments adopted by local governments in the Florida Keys Area after removal of designation as an area of critical state concern, the department shall review the local comprehensive plans, and any amendments, which are applicable to the Florida Keys for compliance with the following provisions in addition to its review of local comprehensive plans and amendments for compliance as defined in s. 163.3184; and all the procedures and penalties described in s. 163.3184 shall be applicable to this review.
- Adoption of goals, objectives and policies to limit
  the adverse impacts of development on habitat and the quality of water
  throughout the Florida Keys and the adverse impacts of public
  investments on the environmental resources of the Florida Keys;
- 2. Adoption of construction schedules for wastewater facilities improvements in the annually adopted Capital Improvements Element and adoption of standards for the construction of wastewater treatment facilities that meet or exceed the criteria of Chapter 99-395, Laws of Florida; and
- 3. Adoption of goals, objectives and policies to protect public safety and welfare in the event of a natural disaster by maintaining a hurricane evacuation clearance time for permanent residents of no more than 24 hours. The hurricane evacuation clearance time shall be determined by a hurricane evacuation study conducted in accordance with a professionally accepted methodology and approved by the Department of Community Affairs.

# HB 1299 De-Designation of Monroe County as Area of Critical State Concern

Sponsored by Representative Ken Sorensen HB 1299

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A bill to be entitled An act relating to areas of critical state concern; amending s. 125.0108, F.S.; authorizing the continued levy of the tourist impact tax in areas of critical state concern removed from designation; amending s. 212.055, F.S.; authorizing certain counties to continue the use of a portion of local government infrastructure surtax proceeds for certain purposes after removal of designation of an area as an area of critical state concern; amending s. 380.0552, F.S.; providing requirements, procedures, and criteria for Administration Commission removal of designation of the Florida Keys Area as an area of critical state concern; requiring removal of the designation under certain circumstances; providing for judicial review of Administration Commission determinations; amending s. 380.0666, F.S.; revising the powers of a land authority in an area of critical state concern to acquire property to provide affordable housing; providing for continued power of a land authority to acquire property within an area of critical state concern removed from designation; amending s. 380.0674, F.S.; providing for the continuation of a land authority in an area of critical state concern after removal of the designation; amending s.4, ch. 99-395, Laws of Florida; authorizing local governments in areas of critical state concern removed from designation to continue to enact ordinances relating to central sewerage systems; providing for continuation of existing state liability in certain

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inverse condemnation actions related to the Florida Keys Area after removal of designation; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

 Section 1. Paragraph (g) is added to subsection (1) of section 125.0108, Florida Statutes, to read:

125.0108 Areas of critical state concern; tourist impact tax.--

(1)

(g) A county that has levied the tourist impact tax authorized by this section in an area or areas designated as an area of critical state concern for at least 20 consecutive years prior to removal of the designation may continue to levy the tourist impact tax in accordance with this section.

Section 2. Paragraph (f) of subsection (2) of section 212.055, Florida Statutes, is amended to read:

212.055 Discretionary sales surtaxes; legislative intent; authorization and use of proceeds.--It is the legislative intent that any authorization for imposition of a discretionary sales surtax shall be published in the Florida Statutes as a subsection of this section, irrespective of the duration of the levy. Each enactment shall specify the types of counties authorized to levy; the rate or rates which may be imposed; the maximum length of time the surtax may be imposed, if any; the procedure which must be followed to secure voter approval, if required; the purpose for which the proceeds may be expended;

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and such other requirements as the Legislature may provide. Taxable transactions and administrative procedures shall be as provided in s. 212.054.

(2) LOCAL GOVERNMENT INFRASTRUCTURE SURTAX . - -

- (f)1. Notwithstanding paragraph (d), a county that has a population of 50,000 or less on April 1, 1992, or any county designated as an area of critical state concern on the effective date of this act, and that imposed the surtax before July 1, 1992, may use the proceeds and interest of the surtax for any public purpose if:
  - a. The debt service obligations for any year are met;
- b. The county's comprehensive plan has been determined to be in compliance with part II of chapter 163; and
- c. The county has adopted an amendment to the surtax ordinance pursuant to the procedure provided in s. 125.66 authorizing additional uses of the surtax proceeds and interest.
- 2. A municipality located within a county that has a population of 50,000 or less on April 1, 1992, or within a county designated as an area of critical state concern on the effective date of this act, and that imposed the surtax before July 1, 1992, may not use the proceeds and interest of the surtax for any purpose other than an infrastructure purpose authorized in paragraph (d) unless the municipality's comprehensive plan has been determined to be in compliance with part II of chapter 163 and the municipality has adopted an amendment to its surtax ordinance or resolution pursuant to the procedure provided in s. 166.041 authorizing additional uses of the surtax proceeds and interest. Such municipality may expend

the surtax proceeds and interest for any public purpose authorized in the amendment.

3. Those counties designated as an area of critical state concern which qualify to use the surtax for any public purpose may use only up to 10 percent of the surtax proceeds for any public purpose other than for infrastructure purposes authorized by this section. A county that was designated as an area of critical state concern for at least 20 consecutive years prior to removal of the designation, and that qualified to use the surtax for any public purpose at the time of the removal of the designation, may continue to use up to 10 percent of the surtax proceeds for any public purpose other than for infrastructure purposes authorized by this section after the removal of the designation.

Section 3. Subsection (4) of section 380.0552, Florida Statutes, is amended to read:

380.0552 Florida Keys Area; protection and designation as area of critical state concern. --

- (4) REMOVAL OF DESIGNATION . --
- (a) Between July 12, 2007, and August 30, 2007, the state land planning agency shall submit a written report to the Administration Commission describing in detail the progress of the Florida Keys Area toward accomplishing the tasks of the work program as defined in paragraph (c) and providing a recommendation as to whether substantial progress toward accomplishing the tasks of the work program has been achieved. Subsequent to receipt of the report, the Administration Commission shall determine, prior to October 1, 2007, whether

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113	substantial progress has been achieved toward accomplishing the
114	tasks of the work program. The designation of the Florida Keys
115	Area as an area of critical state concern under this section
116	shall be removed October 1, 2007, unless the Administration
117	Commission finds, after receipt of the state land planning
118	agency report, that substantial progress has not been achieved
119	toward accomplishing the tasks of the work program. If the
120	designation of the Florida Keys Area as an area of critical
121	state concern is removed, the Administration Commission, within
122	60 days after removal of the designation, shall initiate
123	rulemaking pursuant to chapter 120 to repeal any rules relating
124	to the designation of the Florida Keys Area as an area of
125	critical state concern. If, after receipt of the state land
126	planning agency's report, the Administration Commission finds
127	that substantial progress toward accomplishing the tasks of the
128	work program has not been achieved, the Administration
129	Commission shall provide a written report to the Monroe County
130	Commission within 30 days after making such finding detailing
131	the tasks under the work program that must be accomplished in
132	order for substantial progress to be achieved within the next 12
133	months.
134	(b) If the designation of the Florida Keys Area as an area
135	of critical state concern is not removed in accordance with
136	paragraph (a), the state land planning agency shall submit a
137	written annual report to the Administration Commission on
138	November 1 of each year, until such time as the designation is
139	removed, describing the progress of the Florida Keys Area toward
140	accomplishing remaining tasks under the work program and

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providing a recommendation as to whether substantial progress 142 toward accomplishing the tasks of the work program has been 143 achieved. The Administration Commission shall determine, within 45 days after receipt of the annual report, whether substantial 144 progress has been achieved toward accomplishing the remaining 145 146 tasks of the work program. The designation of the Florida Keys 147 Area as an area of critical state concern under this section 148 shall be removed unless the Administration Commission finds that 149 substantial progress has not been achieved toward accomplishing 150 the tasks of the work program. If the designation of the Florida 151 Keys Area as an area of critical state concern is removed, the 152 Administration Commission, within 60 days after removal of the 153 designation, shall initiate rulemaking pursuant to chapter 120 154 to repeal any rules relating to the designation of the Florida 155 Keys Area as an area of critical state concern. If the 156 Administration Commission finds that substantial progress has 157 not been achieved, the Administration Commission shall provide to the Monroe County Commission, within 30 days after making its 158 159 finding, a report detailing the tasks under the work program 160 that must be accomplished in order for substantial progress to 161 be achieved within the next 12 months. 162 (c) For purposes of this subsection, the term "work program" means the 10-year work program as set forth in chapter 163 164 28-20.110, Florida Administrative Code, on January 1, 2006, 165 excluding amendments to the work program that take effect after 166 January 1, 2006. 167 (d) Judicial review of the Administration Commission's 168 determination as to whether substantial progress has been made

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170	sought in the circuit court where the Administration Commission
171	maintains its headquarters or in the circuit court with
172	jurisdiction over the Florida Keys Area as described in chapter
173	28-29, Florida Administrative Code. All proceedings shall be
174	initiated in accordance with the Florida Rules of Civil
175	Procedure within 30 days after the Administration Commission
176	renders its determination. The Administration Commission's
177	determination as to whether substantial progress has been made
178	toward accomplishing the tasks of the work program shall not be
179	subject to administrative review under chapter 120. The state
180	land planning agency, following July 15, 1990, shall recommend
181	to the Administration Commission the removal of the designation
182	specified in subsection (3) if it determines that all local land
183	development regulations and local comprehensive plans and the
184	administration of such regulations and plans are adequate to
185	protect the Florida Keys Area and continue to carry out the
186	legislative intent incorporated in subsection (2) and are in
187	compliance with the principles for guiding development
188	incorporated in subsection (7). If the Administration Commission
189	concurs with the recommendations of the state land planning
190	agency to remove the designation, it shall, within 45 days of
191	receipt of the recommendation, initiate rulemaking to remove the
192	designation. The state land planning agency shall thereafter
193	make said determination annually, until such time as the
194	designation is removed.
195	Section 4. Subsection (3) of section 380.0666, Florida
196	Statutes, is amended to read:

380.0666 Powers of land authority.--The land authority shall have all the powers necessary or convenient to carry out and effectuate the purposes and provisions of this act, including the following powers, which are in addition to all other powers granted by other provisions of this act:

- or any interest therein when such acquisition is necessary or appropriate to protect the natural environment, provide public access or public recreational facilities, preserve wildlife habitat areas, provide affordable housing to families whose income does not exceed 160 percent of the median family income for the area very low income, low income, or moderate income persons, as defined in s. 420.0004, or provide access to management of acquired lands; to acquire interests in land by means of land exchanges; and to enter into all alternatives to the acquisition of fee interests in land, including, but not limited to, the acquisition of easements, development rights, life estates, leases, and leaseback arrangements. However, the land authority shall make such acquisition only if:
- (a) Such acquisition is consistent with land development regulations and local comprehensive plans adopted and approved pursuant to this chapter;
- (b) The property acquired is within an area designated as an area of critical state concern at the time of acquisition or is within an area that was designated as an area of critical state concern for at least 20 consecutive years prior to removal of the designation; and

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(c) The property to be acquired has not been selected for purchase through another local, regional, state, or federal public land acquisition program. Such restriction shall not apply if the land authority cooperates with the other public land acquisition programs which listed the lands for acquisition, to coordinate the acquisition and disposition of such lands. In such cases, the land authority may enter into contractual or other agreements to acquire lands jointly or for eventual resale to other public land acquisition programs.

Section 5. Section 380.0674, Florida Statutes, is amended to read:

380.0674 Corporate existence .--

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- (1) The land authority and its corporate existence shall continue until terminated by law or action of the governing board of the county that established it; however, no such law or action shall take effect so long as the land authority shall have bonds outstanding unless adequate provision has been made for the payment thereof. Upon termination of the existence of the land authority, all its rights and properties in excess of its obligations shall pass to and be vested in the state.
- (2) A land authority created by a county in which one or more areas have been designated as an area of critical state concern for at least 20 consecutive years prior to removal of the designation shall continue to exist and exercise all powers granted by this chapter until terminated by law or action of the governing board pursuant to subsection (1).

Section 6. Section 4 of chapter 99-395, Laws of Florida, is amended to read:

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Section 4. Notwithstanding any provision of chapter 380, part I, to the contrary, a local government within the Florida Keys area of critical state concern or an area that was designated as an area of critical state concern for at least 20 consecutive years prior to removal of the designation may enact an ordinance that:

 Requires connection to a central sewerage system within 30 days of notice of availability of services; and

(2) Provides a definition of onsite sewage treatment and disposal systems that does not exclude package sewage treatment facilities if such facilities are in full compliance with all regulatory requirements and treat sewage to advanced wastewater treatment standards or utilize effluent reuse as their primary method of effluent disposal.

Section 7. If the designation of the Florida Keys Area as an area of critical state concern is removed, the state shall be liable in any inverse condemnation action initiated as a result of Monroe County land use regulations applicable to the Florida Keys Area as described in chapter 28-29, Florida Administrative Code, and adopted pursuant to instructions from the Administration Commission or pursuant to administrative rule of the Administration Commission, to the same extent that the state was liable on the date the Administration Commission determined that substantial progress had been made toward accomplishing the tasks of the work program as defined in s. 380.0552(4)(c), Florida Statutes. If, after the designation of the Florida Keys Area as an area of critical state concern is removed, an inverse condemnation action is initiated based upon land use regulations

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the Administration Commission and instructions from the
designation's removal, the state's liability in the inverse
condemnation action shall be determined by the courts in the
manner in which the state's liability is determined in areas
that are not areas of critical state concern. The state shall
have standing to appear in any inverse condemnation action.
Section 8. This act shall take effect July 1, 2006.

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